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**2020 Report on**

**Counter-Trafficking in Persons and Sexual Exploitation**

**and 2021 Work Plan**

# **I. Overview**

In 2020, the National Committee for Counter-Trafficking of various Ministries, Institutions, capital, and provinces continued to carry out their activities as planned, despite facing new and unpredictable evolvements related to the changing global economy, natural disasters (flood) and Covid-19 pandemic.

The situation has changed since March 2020, forcing ministries, institutions, capital and provinces to change their focus and working norms to paying greater attention to the outbreak of Covid-19 and its significant impact on people’s livelihoods and health as well as on the socio-economic situation, which is a new challenge and which affects the implementation of activities in all sectors, hindering the planned action plans, and thus increasing the task of addressing the impact on the lives of people, especially of those returning from other countries in large numbers, most of whom lack the ability to sustain life and are at risk. Rescuing workers returning from overseas is a necessary task to prevent the influx of Covid-19 into the community, and it is also vital to address the risks of their integration into the community as well as to prevent brokers from persuading workers to return to destination countries which have been imposing tighter conditions to prevent the pandemic and economic crises taking place around the world. Hence, the situation could exacerbate the losses workers suffered and enable a new wave of trafficking in persons.

Authorities, sub-national counter-trafficking secretariats, and partner organizations have been active in allocating responsibilities to stand by at border checkpoints to receive and rescue workers returning from informal points of entry day and night; to measure body temperature, to arrange locations for quarantine, to follow up people living with Covid-19, to provide health services, to implement health quarantine principles, to provide food, home-bound transportation means, and home-based medical check-up, and to monitor workers’ living conditions when integrated into their communities. In addition, preventive and educational measures to prevent them from returning to Thailand amid the mounted restrictions from the destination countries in an effort to prevent Covid-19 and handle economic crisis, increased investigation into human trafficking brokers at this stage, and provision of supporting services to victims and vulnerable people have been increasingly and actively implemented.

In response to the above-mentioned issues, the National Committee for Counter-Trafficking (NCCT), with the General Secretariat of the NCCT as its arm, has stepped up its efforts to coordinate and strengthen cooperation with ministries and institutions that are members of NCCT at the capital, provinces, provincial departments, units, and national and international partners as well as the concerned competent authorities of countries concerned to act and to strengthen cooperation in order to solve common problems with the following results:

# **II. Results of the fight against trafficking in persons**

## **A. Legal Affairs, Policy, Legal Instruments, Law Enforcement, and Promotion of Cooperation**

### **A.1 Legislation**

* **The National Assembly endorsed:**
  + The Law on Mutual Legal Assistance (MLA) in Criminal Matters and was officially promulgated as an urgent matter by Royal Kram Nº NS/RKM 0620/020 dated 27 June 2020.
  + Law on Anti-Money Laundering and Counter-Financing of Terrorism.
  + Law on the Endorsement of the Bilateral Treaty on Mutual Legal Assistance in Criminal Matters between the Kingdom of Cambodia and the Socialist Republic of Vietnam, promulgated by Royal Kram No. NS/RKM/0320/013, dated 27 March 2020.
* **The Ministry of Justice:** 
  + Signed the Bilateral Treaty between the Kingdom of Cambodia and the Republic of Korea on Mutual Legal Assistance in Criminal Matters
  + Continued to review the Draft Law on Counter-Human Smuggling and the Law on Surrogacy
  + Prepared a Draft Bilateral Treaty with France on Mutual Legal Assistance in Criminal Matters
  + Prepared a Draft Bilateral Treaty with Peru on Transfers of Prisoners.
  + Prepared a Draft Bilateral Treaty with Laos on Transfers of Prisoners
  + Prepared a Draft Bilateral Treaty on Extradition between Kingdom of Cambodia and the Republic on India.

### **A.2 Regulations**

* **The Ministry of Interior** issued a notification to Governors of bordering provinces No. SCN 1396, dated 13 May 2020 on “Preventing Cambodians from illegally crossing the border into neighboring countries through corridors” and subsequent measures to strengthen border control and order the sub-national level to monitor and investigate human trafficking brokers trying to export workers to Thailand amid tightened restrictions.
* **The Ministry of Justice:**
  + Issued Decision No. 08 KY.SSR/20, dated 11 May 2020, on the Establishment of Backlog Clearance Campaign Steering Committee at Capital and Provincial Courts of First Instance.
  + Issued Decision No. 20 KY.SSR/20, dated 10 November 2020 on the Allocation of Responsibilities of Leaders of the Ministry of Justice, including one Secretary of State **(H.E Keng Somarith)** in charge of Counter-trafficking.
* **The Ministry of Foreign Affairs and International Cooperation** signed the Bilateral Treaty on the Transfer of Prisoners between the Kingdom of Cambodia and the Socialist Republic of Vietnam, promulgated by Royal Kram No. NS/RKM/0320/010, dated 27 March 2020.
* **The Ministry of Education, Youth, and Sports**:
  + Endorsed the National Policy on Academic Health and the Inter-sectoral Working Group on Academic Health and the Secretariat of Academic Health
  + Endorsed the Policy on Child Protection from all forms of violence, both inside and outside the school.
  + Issued Decision No. 01 OYK.SSR, dated 3 January 2020, on the Establishment of a Working Group to Compile Textbooks and Teaching Methodologies on the Prevention of Trafficking in Persons.
  + Issued guidelines on facilitating the issuance of study and enrollment certificates for migrant students and students whose parents have returned from migration.
  + Issued Decision No. 032/20 SSR, dated 18 February 2020, on the Restructuring of the Inter-Departmental Human Trafficking Prevention Working Group.
* **The Ministry of Women’s Affairs prepared: ​**
  + Draft Amendment to the Memorandum of Understanding on Coordinated Mekong Ministerial Initiative against Trafficking (COMMIT).
  + Draft Cross-Border Transmission Mechanism with Common Standard, including the Appointment of Trainers of Trainees for each COMMIT member country.
* **Ministry of Social Affairs, Veterans and Youth Rehabilitation:**
  + Prepared Draft Sub-Decree on “Support for Victims Living in State Shelters and in Communities Affected by Sexual Abuse and All Other Forms of Exploitation”
  + Officially promulgated “Standard Operating Procedure on the Management of Repatriation Cases and Integration of Victims of Trafficking in Persons between the Kingdom of Cambodia and the Kingdom of Thailand (SOP)”.
  + Revised Policy on minimum standards on the protection of the rights of victims of trafficking in persons.
* **The Ministry of Health:** 
  + Collaborated with the NCCT General Secretariat and relevant ministries and institutions, with the support of the International Organization for Migration (IOM) to prepare and review the "National Policy on Migrants’ Health", which is ready to be officially launched in March 2021. The policy focuses on health care packages for migrants, including the provision of health services, such as health screening, non-communicable diseases, maternal and child health, reproductive health, mental health services and drug abuse, and promotion and education of health awareness before and after migration to a destination country.

### **A.3 Strengthening of Cooperation:**

* **NCCT:**
  + Organized consultative meetings at the leadership level to decide on the objectives, priorities and indicators for Migration Governance Indicators to implement the Global Covenant on "safe, orderly and legal migration".
  + Signed a Memorandum of Understanding between the NCCT and the A21 Foundation on Cooperation on Prevention, Protection and Preliminary Identification of Victims of Trafficking in Persons on 26 November 2020.
  + Signed an agreement between the NCCT and Care International in Cambodia on Cooperation in the Implementation of the Safe Cross-border Migration Project, on 30 December 2020.
  + Signed a Memorandum of Understanding between the NCCT and the [Cambodia Against Child Trafficking](http://www.cambodiaacts.org/en/) (Cambodia-ACTs) on Cooperation in Counter-trafficking Activities, on 30 December 2020.
  + Conducted two consultative meetings between senior officials of the relevant Ministries and the Extraordinary and Plenipotentiary Ambassador of the United States and the Embassy Delegation on "Progress in Implementing the US Annual Recommendations on the Efforts of the Royal Government of Cambodia", including several meetings with the experts.
  + Organized 2 national consultative meetings between line ministries and agencies and United Nations agencies under the high chairmanship of Samdech Kralahom **Sar Kheng**, Deputy Prime Minister, Minister of Interior and Chairman of the NCCT, until the preparation and implementation of a joint project between the Royal Government and the UN for workers returning amid Covid-19 pandemic in Battambang, Siem Reap, and Banteay Meanchey province, under the Multi Partner Trust Fund (MPTF) of the United Nations.
  + Discussed and consulted with the capital, provincial, national and international partner organizations many times to seek solutions to challenges in addition to the national policy for people inside the country for the large number of workers returning through informal corridors and continuing to enter without timing and specific numbers and facing serious health and livelihood challenges.
* **The Ministry of Tourism** has prepared and is going to sign a Memorandum of Understanding on the Implementation of the Childhood Project with Friends International.
* **The Ministry of Social Affairs, Veterans and Youth Rehabilitation** signed agreements with 6 organizations (1. Hope and Justice Foundation, 2. Love Without Boundary, 3. Action for Children, 4. Chab Dai Coalition, 5. City Rescue and Care International, and 6. Ponlok Thmey Organization) for Cooperation in Victim Protection and Service Delivery, on 24 January 2020.
* **Ministry of Labor and Vocational Training:**
  + Continued discussions online with the Thai Ministry of Labor to find ways to address the challenges of migrant workers in Thailand in the face of the restrictions and the of Covid-19 pandemic.
  + Prepared for the 6th CLMTV Senior Officials' Meeting (Cambodia, Laos, Myanmar, Thailand, and Vietnam) to prepare the draft Joint Statement of the Ministers of Labor on the Mobility of the National Social Safety Fund for Migrant Workers of CLMTV, to be held in 2021.
* **The Ministry of Women's Affairs:**
  + Continued to discuss the implementation of the 4th Greater Mekong Sub-region Action Plan on Combating Trafficking in Persons 2020-2022 (SPA-IV 2015-2018); the first implementation of 2018-2020 has been renewed; and prepare for the 5th Action Plan (SPA-V), which will incorporate new trends in trafficking in persons, with the participation of civil society organizations and youth networks.
  + In collaboration with the Committee for Women and Children (CWC) with UNICEF’s financial support, developed and launched the Action Plan on Prevention of Child Marriage and Teenage Pregnancy; estimated budget on child marriage and teenage pregnancy, and preliminary research on child marriage and teenage pregnancy and child mothers among pregnant women aged 12-17 in Ratanakiri province.
* **Ministry of Education, Youth, and Sports:**
  + Signed a Memorandum of Understanding with Plan International Cambodia on the Preparation and Composition, Compilation and publication of textbooks on the Prevention of Trafficking in Persons and teaching patterns for primary and secondary levels, training of national trainers, and Teacher Training Schools, as well as digital or long-distance teaching or learning.
  + Received cooperation publication of textbooks on the Prevention of Trafficking in Persons and teaching patterns for primary and secondary levels from A21 and CWCC.

## **B. Prevention**

### **B.1 Through Promoting Awareness**

#### **B.1.1 Publicity**

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| Nº | Means of Publicity | Times | Participants | Female |
| 1 | Public forum for safe villages, communes, and separate outreach meetings | 125,949 | 6,147,930 | 3,359,817 |
| 2 | National Day Against Trafficking in Persons, 12 December | 15 | 1,205 | 350 |
| 3 | Other events | 91 | 26,847 | 9,918 |
| 4 | Partner Organizations | 167 | 17,409 | 7,714 |
|  | Total​​​​​ | 126,222 | 6,193,391 | 3,376,407 |

#### **B.1.2 Counter-Trafficking in Persons National Day**

* NCCT General Secretariat collaborated with Bayon TV to document and report on “Counter-trafficking in the Context of Covid-19” to be broadcast on state and private radio and television stations through the Association of Cambodian Radio Television, and Social Media, while distributing to the Municipality and provinces.
* The Ministry of Education, Youth and Sports promoted the National Day on 12 December 2020 through self-study group meetings in villages in Phnom Penh and in Boribo district of Kampong Chhnang province, with a total of 286 students, including 140 girls.
* Capital and provincial committee for counter-trafficking (C/PCCTs) secretariats of most capital and provinces a cooperated with relevant partner organizations to organize the Counter-Trafficking in Persons National Day on 12 December 2020 by producing radio and television broadcasting materials for commemorating the campaign. 8 provinces namely Prey Veng, Svay Rieng, Kep, Kampong Thom, Koh Kong, Kampong Chhnang, Kampong Speu, and Banteay Meanchey organized small meetings with the participation of leaders provinces, municipalities, districts, communes, armed forces, line departments, professors, teachers, and students, with a total of 919 participants (210 females). On a separate note, Siem Reap, Kampong Cham, Tboung Khmum, Kandal and some other provinces did not organize a meeting, but conducted their publicity through the distribution of leaflets, banners, and 225 slogans related to the fight against trafficking in persons were hung in provincial halls, districts, communes, schools and in public places. Reports co-produced by the NCCT General Secretariat and Bayon TV Station were broadcast and interviews were also carried out by the provincial media.

#### **B.1.3 Direct Publicity**

In 2020, national and sub-national institutions, authorities and line departments cooperated with partner organizations to promote the prevention of trafficking in persons, sexual exploitation, and safe migration through public forums to implement the “Safe Village-Commune Policy” and other programs to civil servants, students, teachers, students and people for a total of 125,949 times with a total of 6,147,930 participants (compared to 5,492,044 people in 2019, an increase of 655,886 people equaling to 10.66%. Of which, 3,358,425 were females as detailed below.

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
| Ministries, Institutions, Capital, Provinces | | Publicity | | | Public Forums | | |
| Number | Number | Number | Number | Number | Number |
| Time | Persons | Females | Time | Persons | Females |
| Ministries / Institutions | | | | | | | |
| 1 | Ministry of Labor and Vocational Training | 11 | 161 | 74 | ​ |  |  |
| 2 | Ministry of Social Works, Veterans, and Youth Rehabilitation | 3 | 2,586 |  |  |  |  |
| 3 | Ministry of Women’s Affairs |  |  |  | 14 | 651 | 449 |
| 4 | Ministry of Posts | 25 | 950 | 528 |  |  |  |
| 5 | Cambodia Red Cross | 25 | 35,515 |  |  |  |  |
| 6 | Cambodian Police General Commissariat | 3,222 | 148,654 | 84,492 | 982 | 37,587 | 18,207 |
| **Total** | | **3,286** | **187,866** | **85,094** | **996** | **38,238** | **18,656** |
| **Capital / Provinces** | | | | | | | |
| 1 | Phnom Penh | 1,884 | 77,052 | 46,553 | 3,195 | 151,221 | 76,673 |
| 2 | Kandal | 7,386 | 344,464 | 184,226 | 8,699 | 470,005 | 235,786 |
| 3 | Battambang | 9,592 | 384,038 | 201,000 | 6,482 | 173,726 | 92,196 |
| 4 | Pursat | 5,216 | 443,617 | 245,030 | 1,630 | 69,085 | 33,800 |
| 5 | Siem Reap | 3,600 | 199,754 | 117,429 | 1,744 | 46,994 | 26,491 |
| 6 | Kampong Chhnang | 11,012 | 426,348 | 226,648 | 7,046 | 236,167 | 128,885 |
| 7 | Kampong Cham | 17,831 | 781,115 | 615,394 | 8,833 | 743,481 | 302,330 |
| 8 | Preah Sihanouk | 555 | 62,087 | 39,997 | 599 | 27,233 | 16,321 |
| 9 | Preah Vihear | 918 | 109,184 | 64,016 | 1,460 | 43,734 | 21,903 |
| 10 | Svay Rieng | 531 | 19,141 | 10,259 | 3,838 | 140,014 | 74,715 |
| 11 | Pailin | 999 | 24,452 | 11,175 | 347 | 14,096 | 7,146 |
| 12 | Koh Kong | 11 | 381 | 106 | 1,620 | 38,515 | 21,060 |
| 13 | Kampot | 15 | 998 | 399 | 10 | 753 | 533 |
| 14 | Kampong Thom | 683 | 29,423 | 14,895 | 200 | 7,192 | 2,458 |
| 15 | Takeo | 3,733 | 187,182 | 94,706 | 1,219 | 47,322 | 23,942 |
| 16 | Kratie | 503 | 26,055 | 14,022 | 72 | 4,740 | 1,786 |
| 17 | Kep | 189 | 29,422 | 12,342 | 390 | 17,796 | 7,760 |
| 18 | Kampong Speu | 1,632 | 81,070 | 40,935 | 489 | 13,313 | 6,584 |
| 19 | Stung Treng | 166 | 3,622 | 1,503 | 69 | 1,047 | 493 |
| 20 | Rattanakiri | 950 | 41,235 | 22,233 | 179 | 10,201 | 4,439 |
| 21 | Prey Veng | 5 | 25,389 | 8,036 | 13 | 22,482 | 350 |
| 22 | Tboung Khmum | 36 | 69,987 | 44,259 | 7 | 24,672 | 17,808 |
| 23 | Banteay Meanchey | 6 | 800 | 189 | 981 | 21,568 | 12,217 |
| 24 | Oddar Meanchey | 5 | 626 |  |  |  |  |
| 25 | Mondulkiri | 1,891 | 77,576 | 46,939 | 3,196 | 151,451 | 76,708 |
| **Total** | | **69,349** | **3,445,018** | **2,066,486** | **52,318** | **2,483,808** | **1,192,384** |
| **Grand Total** | | **125,949 Times** | | **6,147,930 Persons** | | **3,358,425 Persons** | |

#### **B.1.4 Other Means of Publicity**

* **Ministry of Cults and Religions** in collaboration with Phnom Penh Department of Culture and Fine Arts integrated the content of prevention of all forms of trafficking in persons into the 6th National Youth Arts Festival 2020 in 25 Capital and provinces to raise trafficking in persons prevention-related awareness, with the participation of students, artists for total of 6,765 people, including 2,917 females.
* **Ministry of Culture and Fine Arts** integrated the content of prevention of all forms of trafficking in persons into leadership and grassroots activities, the organization of the National Arts Festival on 3 March and training sessions for students, artists and citizens from the 25 capital and provinces for a total of 14,072 people, including 5,972 females.
* **Ministry of Social Affairs, Veterans and Youth Rehabilitation:** Drop-in Center Working Group in collaboration with Cambodia-ACTs and the Cambodian Women’s Crisis Center (CWCC) disseminated the content of the impact and prevention of Covid-19, risky migration, and how to prevent trafficking in persons to some communes of Poipet municipality and Malai and O'Chrov districts of Banteay Meanchey province for a total of 417 families (2,586 people in total) who were also distributed with alcohol, face masks and hand soap.
* **The NCCT General Secretariat:** The Prevention and Assistance Task Force, in collaboration with the Ministry of Education, Youth and Sports and APLE, launched a campaign on Promoting Cyber Security, Social Ethics and Khmer Family Values ​​Campaign chaired by H.E. Madam **Chou Bun Eng**, Secretary of State of the Ministry of Interior and Permanent NCCT Vice President, at the Institute of Education. The participants were teachers, students and representatives of national and international organizations, a total of about 500 people.
* **Prey Veng province:** Collaborated with IOM to conduct parade campaigns in villages in Pearang and Svay Antor districts to raise awareness of safe migration and prevention of the spread of Covid-19.
* **Preah Sihanouk province:** Disseminated and integrated awareness on the law against trafficking in persons, abuse, and illegal migration through 13 tourism vocational training courses, through 3 garment workshops, and through 2 International Women's Days, with a total of 877 participants, including 627 females.
* **Kandal province:** 1. Disseminated the Law on the Suppression of Human Trafficking and Sexual Exploitation during the Dissemination Course on Guideline Circular on the Implementation of Tourism Safety Measures for Restaurants, Canteens, Resorts, and Accommodation Services to Prevent the Spread of Covid-19, hosted twice by the Provincial Department of Tourism with a total of 100 businesspeople and service providers, including 56 females. 2. Integrated the dissemination of the fight against trafficking in persons through 18 annual review meetings and other meetings of the Provincial Department of Education, Youth and Sports, with a total of 1,947 participants, including 346 females.
* **Partner Organizations**

*List of Statistics of Publicity through Partner Organization Meetings*

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Organizations** | **Actions** | **Times** | **Number** | **Number** |
| * GVC, Samaritan’s Purse, * We World / GVC and IOM * (Battambang) | * + Collaborated with target commune and village councils to educate and promote safe migration, labor rights of migrant workers in Thailand, prevention of trafficking in persons and sexual exploitation of migrant workers, in 6 communes in Samlot district. | 10 | 454 | 322 |
| * We World / GVC * A21, Banteay Srei, * Terre Des Hommes, APLE * (Siem Reap) | * + We World / GVC collaborated with the Department of Labor and Vocational Training; disseminated information on safe migration, labor rights of migrant workers in Thailand and prevention of trafficking in persons to local authorities in target villages in Puok and Chikreng district in Siem Reap province, and Samlot district in Battambang province. | 32 | 11,559 | 1,262 |
| * + The A21 Foundation disseminated laws related to counter-trafficking, safe migration and child rights to the local and students. | 73 | 8,954 | 3,309 |
| * + Banteay Srei: Collaborated with Ang Chum district authorities to hold a meeting to disseminate and compile a community safety network on safe migration abroad. | 04 | 81 | 58 |
| * + Terre Des Hommes promoted the prevention of child labor exploitation in the community to youth groups, children families, and the locals. | 05 | 54 | 22 |
| * + APLE disseminated topics related to cyber security and prevention of online child sexual exploitation to local authorities, civil society officials working with children, teachers, the public, children, youth, parents and guardians. | 09 | 1,406 | 779 |
| Legal Support for Children and Women  (Koh Kong) | * + Disseminated information on what should be understood before deciding to migrate abroad to 4 communities. | 4 | 82 | 64 |
| * + Contributed to the implementation of the prevention of trafficking in persons through community capacity building, counseling on participation in the prevention of trafficking in persons and safe migration, including monthly self-help group meeting on Understanding Cambodian Passports. | 5 | 117 | 90 |
| Samaritan’s Purse,  (Banteay Meanchey) | * + Educated, disseminated and distributed leaflets on safe migration. | 3 | 2,857 | 928 |
| LICADHO  and Adhoc  (Takeo) | * + Disseminated safe migration to people in Teuk Chhouk district. | 1 | 37 | 23 |
| ChildFund and CCPCR  (Svay Rieng) | * + Disseminated vulnerabilities related to unsafe migration, abuse, exploitation and child protection in Krasaing and Andong Trabek communes of Romeas Hek district for 12 times with 560 participants (280 females). | 17 | 806 | 404 |
| Chab Dai Coalition | * + Collaborated with authorities in villages and communes in Kratie and Mondulkiri provinces to organize video screenings to promote the prevention of trafficking in persons, sexual abuse, safe migration and child protection for 172 target families and 26 non-target families. | 03 | 461 | 157 |
| APLE Cambodia | * + Collaborated with the NCCT and the Ministry of Education in launching an outreach campaign to promote cyber security, social ethics and values ​​of Cambodian families under the theme "Together to improve Cyber ​​Security and Prevention of Child Sexual Exploitation on the Internet” with the participation of children, youth, partner organizations, government officials and teachers. | 01 | 541 | 296 |
| **Total** | | **167** | **17,409** | **7,714** |

#### **B.1.5 Dissemination through IEC tool ​**

* **National Level:**
* **Ministry of Social Affairs, Veterans and Youth Rehabilitation:**
* Cooperated with Samaritan’s Purse, Damnok Toek, Krousar Thmey, Phoeun (Thailand), International Organization for Migration (IOM), Love Without Border, and Cambodian Women’s Crises Center (CWCC) to provide education, distribute leaflets on safe migration, provide counseling on how to become legal workers, and provide Covid-19 test for migrant workers returning from Thailand and Malaysia.
* Collaborated with the ASEAN-Australia Counter-trafficking Program (ASEAN-ACT) to publish 1,000 books on standard operating procedure on the management of repatriation and the integration of victims of trafficking in persons, between the Kingdom of Cambodia and the Kingdom of Thailand.
* **The Ministry of Women’s Affairs** printed and distributed to the Provincial Committee for Women and Children (PCWC) and the 9 District/Municipal Committees for Women and Children (DCWC) and disseminated information on prevention of child marriage and teenage pregnancy for 394 officials of district and commune authority, of whom 315 are females (80% of them were indigenous people). The participants consisted of DCWC members, commune chiefs who are responsible for commune women’s and children’s affairs (CCWC), post police in each commune of the 9 districts/municipality.
* **The Ministry of Cults and Religious Affairs**, in collaboration with the Department of Arts, Film and Cultural Promotion, integrated educational messages related to the prevention of trafficking in persons in 376,324 CDs, VCDs, and DVDs.
* **The Ministry of Culture and Fine Arts** integrated educational messages related to the prevention of trafficking in persons work in 390,368 CDs, VCDs and DVDs and disseminated instructions to producers to include educational messages on the effects of sex trafficking, illegal immigration, surrogacy, and internal organ trafficking in movies and karaoke songs of 72 companies.
* **The NCCT General Secretariat:** The Prevention Task Force, in collaboration with the Bayon TV Reporting Team, researched and compiled information to produce a report for dissemination on the National Day Against Trafficking in Persons. December 12, 2020, in the area along the Cambodian-Thai border, consisting of Kamrieng and Ochrov districts in Banteay Meanchey province.
* **Chab Dai Coalition:**
* In collaboration with the authorities in Chreah and Khseum communes in Kratie province, screened a film to promote the prevention of trafficking in persons, sexual abuse, safe migration and how to protect children to 172 target families and 26 non-target families.
* Printed 1,141 posters on child protection to be distributed to the Cambodian Council for Children in Kratie Province, and 180 posters on the effects of trafficking in persons to be distributed to the participants for further dissemination to the community.
* Disseminated through loudspeakers by 18 volunteers on the prevention of trafficking in persons, sexual abuse, safe migration to the people in Snuol district, Kratie province.
* **Samaritan’s Purse**, in collaboration with the Cambodian-Thai border provinces, distributed leaflets on migration education to 58,133 migrants (23,316 females).
* **Sub-National Levels:**
* Banteay Meanchey province, in collaboration with IOM, distributed leaflets of the General Department of Identification to 1,906 migrants (961 females).
* Provided the telephone number of the Safe Migration Information Center for 9,426 (4,011 female) laborers returning from Thailand and Malaysia.
* Siem Reap Province: The Cambodian Red Cross Branch disseminated the promotion of safe migration and trafficking in persons for 149 times in 12 districts, for a total number of 42,493 people, including 22,362 females, and distributed 3,850 booklets and leaflets on safe migration and hand washing to prevent Covid-19 infection.
* **Kampong Thom province:** The Provincial Police Commissioner posted 302 leaflets of instructions and laws on prevention of sexual exploitation of women and children at 91 business sites such as karaoke parlors, entertainment clubs, hotels, guesthouses, rental houses, coin massage houses, and restaurants.

#### **B.1.6 Publicity through Radio, Television, and Electronic Platforms**

* **National level:**
* **The NCCT:** Her Excellency Chou Bun Eng, NCCT Permanent Vice President, allowed BTV station to conduct interviews for broadcast on “Fighting Trafficking in Persons amid Covid-19 Crisis”.
* **Ministry of Labor and Vocational Training:**
* Collected and disseminated information on the recruitment of 184,808 work forces and disseminated it through the NEA website, NEA Facebook, and job and employment market programs on various television stations.
* Expanded job market information provision through the use of information technology, absorbing 2,142,344 website visitors, 8,952 Facebook views, 70,765 YouTube views, and 741 smart mobile job (Mobile App) search service users.
* **Ministry of Information:**
* Prepare a report on the challenges of illegal migration and broadcast it on the national radio FM105.70MHz, and a report on the lives of Cambodian women married to foreigners which was broadcast on the Women's Radio FM103.5MHz.
* Broadcast a report on Kampuchea TV on the fight against trafficking in persons amid the Covid-19 crisis.
* Broadcast, on Apsara TV station, the crackdown by National Police General Commissariat forces in cooperation with the Kampong Chhnang provincial authorities to arrest a man charged with aggravated illegal export of people.
* **The NCCT General Secretariat**: Prevention Task Force, in collaboration with the Ministry of Information and the Telecommunication Regulators of Cambodia (TRC), ran subtitles and broadcast **news** reports on TV and SMS via mobile phones reflecting educational messages under the theme “Counter-trafficking in Person in the Context of Covid-19” to commemorate the Counter-Trafficking in Persons National Day, 12 December 2020. The message contents were (1) Congratulation to the Counter-Trafficking in Persons National Day on December 12, 2020 and (2) Do not be fooled by the machinations of human traffickers who lured you to illegally cross the border while Covid-19 was rampant everywhere.
* **Sub-National Level:**
* **Siem Reap province:**
* NCTT Secretariat and Provincial Department of Information: Educated on National Radio Station Nokor Phnom’s FM 103 MHz program and Television Kampuchea (TVK) of Siem Reap on domestic violence, safe migration, and in particular, seeking help from the authorities and civil society organizations, and disseminated the promotion of educational spots on drugs, and domestic violence and trafficking in persons-related prevention, for total of 434 times (124 live broadcasts, 310 rebroadcasts) and 81,207 times of spots.
* **Kratie province:**
* Provincial Department of Information broadcast education on FM 98.5MHz radio program on laws related to the fight against trafficking in persons for 05 times.
* Provincial Department of Information broadcast for 3 times the Buddhist’s Minutes programs on the radio as a psychological education to prevent trafficking in persons and exploitation of children as well as youth times.
* **Takeo province:** Disseminated 60 texts and 194 times information on Counter-trafficking Law.
* **Kampong Cham province:** The Department of Information broadcast 8 times on Phnom Pros National Radio which dealt with safe migration and 2 times on social media (Facebook) on the provision of supporting services and challenges for returning migrant workers amid Covid-19.
* **Mondulkiri province:** Provincial Department of Cults and Religions broadcast 60 times on “Buddhism In Connection with the Society” on National Radio FM 97MHz on the Prevention of Trafficking in Persons and Safe Migration.

#### **B.1.7 Participation as Guest Speakers in Various Programs**

* **NCCT:**
* Her Excellency **Chou Bun Eng**, Secretary of State of the Ministry of Interior and Vice Chair of the Committee for Promoting Value of Social Moral, Women and Family, participated as a guest speaker on the National Radio, Women's Radio, VOD, VOA, Radio Free Asia, RFE, Radio CCIM, Television Kampuchea, Bayon TV, and some national and international media platforms to contribute to the efforts of the Royal Government of Cambodia, in particular, the NCCT, as well as ministries, institutions, Capital, provinces, and national and international partner organizations in the fight against trafficking in persons in the context of Covid-19 and to improve social morality, reduce the vulnerability of women and children from trafficking in persons and risky migration.
* **Ministry of Social Affairs, Veterans and Youth Rehabilitation:** Participated for 1 time as a speaker in a women's radio program on the topic “Child exploitation and victim care services.
* **Ministry of Labor and Vocational Training:** Participated as a speaker in the FM 103.5 Know, Think, and Succeed Program on local and overseas employment to raise awareness of information on local employment opportunities, vocational training and skills aiming at motivating workers who have gone abroad to earn specific skills to apply them for themselves, families, communities and socio-economics.
* **Ministry of Women's Affairs:** Leaders and legal officers participated for 24 times in radio and television programs on topics related to the prevention of violence, abuse of women and young girls with disabilities, prevention of trafficking in persons, women’s migration, prevention of sexual harassment in the workplace, and a 16-day campaign to end violence against women.
* **NCCT:**
* Her Excellency Lt. Gen. **Ponn Samkhan** of the NCCT Secretary General participated twice as a speaker on FM102.00MHz and FM103.5MHz program on the topic of “Preliminary Identification of Victims of Trafficking in Persons for Providing Appropriate Services.
* His Excellency Lt. Gen. **Sun Ro**, NCCT Deputy Secretary General, was invited as a trainer to introduce the Law on the Suppression of Trafficking in Persons and Sexual Exploitation, especially on Women and Children, at the Multinational Peace-Keeping Forces Training School (PKO) in Tuol village, Moha Saing commune, Phnom Sruoch district, Kampong Speu province, participated by 146 participants (21 females).
* His Excellency **Yim Virak**, NCCT Deputy Secretary General and His Excellency Major General **Keo Sovannara**, Chairman of the Prevention Task Force, attended a meeting with the Prevention Task Force to promote children's rights at the meeting hall of the Ministry of Education, Youth and Sports. The meeting was aimed for broadcast on TVK.
* Major General **Keo Phalla**, Chief of the Justice Assistance Team, participated one time as a guest speaker in the Women's Voice for Change FM102MHz radio program on Women and Safe Migration.
* Major General **Keo Sovannara**, Chairman of the Prevention Task Force made a presentation on 7 methods on how to prevent trafficking in persons to 106 participants from relevant institutions and departments at Battambang Provincial Hall.
* **Battambang Provincial Department of Labor and Vocational Training** participated as speakers in:
* Khemara FM91MHz radio program on the project “Staying is safe and migration remains safe” and the implementation of the Labor Law of the workers and employers of Samaritan’s Purse, for 6 times.
* Dissemination Forum on Law on the Suppression of Human Trafficking, Sexual Exploitation, Safe Migration, Job Opportunities, and Measures to Prevent the Spread of Covid-19
* Workshop on Reminder of Alternate Care, children’s rights, child protection and children's participation in their protection, trafficking in persons, migration, and dissemination of training courses.
* 6th Roundtable Meeting on "Challenges in Juvenile Migration and Trafficking in Persons", 1 time.
* Guest speaker on women's migration safety and risk factors for entertainment service workers, sex workers and persons at risk at the National Radio FM92.70MHz, 2 times.
* Youth Forum on the topic of “Labor market opportunities of Cambodian youth in the situation of Covid-19.
* **Siem Reap province:**
* Provincial Department of Labor and Vocational Training: Participated for 2 times as a guest speaker on Nokor Phnom National Radio, Siem Reap Province, on Safe Migration and the Implementation of Labor Law for Workers and Employers in Siem Reap, and participated for 1 time as a guest speaker in a training course on Safe migration and trafficking prevention” in Angkor Chum district, where 27 people (23 females) participated.
* The Office of Counter-trafficking in Person and Protection of Minors of the Provincial Police Commissariat was invited as a guest a speaker in the program Nokor Phnom Radio, 1 time.
* **Kratie province:** Participated as guest speakers in a stop-violence-against-women-and-children program on the topic of “Violence and rape of women and children”, which was broadcast in audio on Women’s Voice Radio and Facebook page, 4 times.
* **Kampong Cham Provincial Department of Labor and Vocational Training** participated:
* As a trainer for 2 times, presenting legal procedures on how to work abroad legally, in Prey Chhor district hall and Chamkar Leu district of Kampong Cham province.
* As a guest speaker for 2 times in a talk show on Phnom Srey Phnom Pros National Radio Station under the topic of safe migration.
* As a trainer in a training course for 1 time, presenting complaint resolution mechanisms for migrant workers and stakeholders, at the Office of Phnom Srei for Development Organization, with 25 participants (08 females).

### **B.2 Expertise-based Prevention**

#### **B.2.1 Development of Curriculum on Trafficking in Person Prevention**

* Ministry of Education, Youth and Sports: (1) In collaboration with the NCCT General Secretariat of and Plan International prepared and finalized a “Textbook on Prevention of Trafficking in Person” to be integrated in the primary and secondary academic curriculum. This textbook would be officially launched in February 2021 and training of trainers would be conducted on how to use the textbook across the country, while training tools for national and pedagogical school trainers would be prepared; (2) Has been working with Plan International Thailand to study the feasibility of establishing a bilingual Cambodian-Thai curriculum for children along the Cambodian-Thai border, where the curriculum has been piloted in Trat and Koh Kong provinces to continue to provide access to education for children in migrant families in Thailand.

#### **B.2.2 Inspecting and Strengthening of Effective Performance Implementation**

* **National Level:**
* **The NCCT General Secretariat** set out measures to control the situation of receiving and sending workers at border crossings and integration at the sub-national level by maintaining health and safety from the early stage of Thai border closure.
* **Ministry Labor and Vocational Training:**
* Inspected 12 private recruitment agencies for 12 times to build up their capacity and provide orientation to each private recruitment agency so that they respect and abide by laws and regulations in force aiming at strengthening effective protection and promotion of Cambodian workers working abroad.
* Provided education and orientation to 20,360 workers (8,136 females) workers on language, basic skills training, working techniques and laws, working and living condition, and tradition and culture of the host country, before they depart Cambodia.
* Organized 294 mobile job fairs and job forums, which attracted 34,526 participants.
* Registered 17,201 job seekers (12,884 females) and sought jobs for 17,303 people (10,099 females) through I.T job matching mechanisms, job centers, and national, provincial and local job forums. Among them, 4,814 people (2,673 females) found their job.
* Issued a notice detailing about 20,000 local job opportunities ready for Cambodian workers returning from Thailand after completing the quarantine period. Along with this, the National Employment Agency introduced a new mechanism containing contact numbers of 13 job centers in the Capital and provinces and established focal points to liaise with the authorities to collect data on workers returning from Thailand to seek information related to labor requirements and timely responses.
* Provided job and career counseling to 62,388 students at vocational education and training institutions and universities.
* **Ministry of Social Affairs, Veterans and Youth Rehabilitation:**
* Inspected and evaluated the implementation of Policy and Minimum Standard on the protection of trafficking in persons victims at Hope for Justice, Garden of Hope, Agape International Missions (AIM) and Ratanak International.
* Assessed the families and conducted primary identification of the victims of trafficking in persons for 2 times, for a total of 7 people, including 1 female. Among them, 6 people (labor force trafficking) were in Prasat Sambo district, Kampong Thom province, and 1 person (marriage against will/forced marriage) was in Trapeang Prasat district, Oddar Meanchey province.
* Inspected and followed up 122 people at risk and victims (113 women, 2 boys), including those of trafficking in persons, sexual exploitation, and sexual abuse after being reintegrated into the community under support from partner organizations.
* Collaborated with partner organizations to inspect and monitor 1 surrogate mother (which the mother and child were missing), Kampong Cham province.
* **The NCCT General** Secretariat regularly collected data on repatriated workers from border and provincial working groups responsible for receiving workers. As of December 31, 2020, 124,942 workers, including 56,345 women, have returned from abroad.
* **Sub-National Level:**
* **The Capital and Provincial Secretariat** regularly reported on workers and citizens returning from abroad in order to follow up their health and livelihoods, and educated them on how to prevent risky migration to their destination countries as incited by recruiting brokers. The Secretariat also cooperated with partner organizations to assess the challenges and needs during their integration and collaborated with charitable partner organizations to provide health and livelihood support.
* **Kampong Speu province:** The inspection team of the Provincial Department of Labor and Vocational Training carried out work inspection and disseminated messages on the fight against trafficking in persons in for different companies, twice.
* **Rattanakiri** **Province:** Provincial Department of Labor and Vocational Training conducted 13 ordinary inspections and 14 special inspections and found no cases of labor exploitation.
* **Siem Reap Province:** The Department of Labor and Vocational Training conducted work inspection and strengthened punishment measures for 22 enterprises violating the labor law, 22 times.
* **Pailin province:** The Provincial Department of Labor and Vocational Training conducted work inspection at 80 labor-intensive establishments such as drying facilities, casinos, brick kilns and restaurants, and found no labor exploitation or trafficking.
* **Kandal province:** The Provincial Department of Tourism updated 400 tourism business sites with a total staff of 2,285 people (1,380 females), disseminated the guidelines of the Ministry of Health on prevention of outbreaks of Covid-19, and advised to the above-mentioned business owners regarding child sexual trafficking.

#### **B.2.3 Statistic Management: Updates of Migration in and out**

In 2020, according to the report of the Ministry of Labor and Vocational Training, 22,769 Cambodian workers (9,428 females) were sent to work abroad through private recruitment agencies and through the Employment Permit System (EPS) of the Royal Government. In that:

* + Thailand 18,625 Females: 7,919
  + Japan 3,019 Females: 1,211
  + Singapore 39 Females: 39
  + Malaysia 26 Females: 09
  + Special Administration Zone, Hong Kong 51 Females: 51
  + Korea via EPS 919 Females: 199

Along with this, in the wake of the Covid-19 pandemic in late 2019, Thailand, Malaysia, Japan, and South Korea suffered alarming effects from the outbreak, leading to the closure of several factories, enterprises, and workplaces, not to mention the shut-down of movement from high-risk villages, districts, or provinces, and even the border to prevent cross-border travel with other countries. Thailand announced its first border closure on 23 March 2020. The move caused concern for workers living in Thailand and those who were already losing their jobs to return to Cambodia. The NCCT General Secretariat followed through the situation along the border from 20 March 2020 and urged the provincial authorities along the border to generate a list of returning migrant workers by including necessary information, such as body temperature inspections and establishing contact systems for monitoring health and living conditions upon their arrival. The Royal Government instructed all levels of local administration to cooperate with all ministries, departments, units, institutions at all levels, and partner organizations to prevent the spread of this deadly disease. The RGC also instructed them to pay attention to their livelihoods after returning to the community and to families whose returning members were empty-handed and in critical situation, including women with pregnancy or maternity, the disabled, the elderly and dependent children, in addition to the measures that the RGC had been dealing with challenges of the economic crisis pressure caused by Covid-19, with which some factories closed down and put on halt, investors were on halt, and workers lost their jobs, together with the disastrous prolonged floods in some parts of Phnom Penh and in some provinces, especially the provinces bordering Thailand.

Workers returned to Cambodia through informal and scattered border crossings, which required the competent authorities of the border provinces and other line provinces to cooperate with health officials, means of transport from the military, the military police, the border police, the youth, organizations, associations, and the private sector to participate in receiving and registering workers, collecting their body temperature, interviewing about their status, providing necessary services, arranging facilities and sending them to be quarantined and screened for Covid-19, providing treatment, and providing food and provision, and hygienic and educational materials and support. The database of returned workers was developed and used as a basis for national and sub-national levels, and there were regular reports from all provinces and Capital.

According to reporting from the Municipal and Provincial Police Commissariat, which monitored the data of migrant workers, both legally and illegally, in the first three months of the year, there was a regular movement of migrants. But after March 2020, the number of cross-border migrants was minimal, and all was illegal amid the border tightening and closure and the closure of flights from neighboring countries. Those who risked crossing the border illegally during this period were banned or repatriated to their community by the Cambodian authorities and concerned countries.

From January to December 2020, the municipal and provincial administrations regularly collected data on the number of daily returning workers, a total of 129,420. Of whom, 56,345 (43.53%) were women, and most of whom did not possess income to sustain themselves or their family back in the community.

**List of Returning Workers from January to December 2020**

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Nº** | **Capital / Provinces** | **Number of Returnees** | **Females** | **Others** |
| 1 | Phnom Penh | 198 |  |  |
| 2 | Kandal | 1,940 | 902 |  |
| 3 | Kampong Chhnang | 1,525 | 498 |  |
| 4 | Kampong Speu | 1,142 | 376 |  |
| 5 | Kampong Cham | 6,046 | 2,675 |  |
| 6 | Kampong Thom | 6,045 | 2,299 |  |
| 7 | Kampot | 1,287 | 499 |  |
| 8 | Kep | 42 | 2 |  |
| 9 | Koh Kong | 140 | 73 |  |
| 10 | Kratie | 400 | 154 |  |
| 11 | Takeo | 6,632 | 2,878 |  |
| 12 | Tboung Khmum | 3,195 | 1,291 |  |
| 13 | Battambang | 20,967 | 9,581 |  |
| 14 | Banteay Meanchey | 33.976 | 15,730 |  |
| 15 | Pailin | 1,447 | 673 |  |
| 16 | Pursat | 3,505 | 1,556 |  |
| 17 | Prey Veng | 12,046 | 4,606 |  |
| 18 | Preah Vihear | 546 | 224 |  |
| 19 | Preah Sihanouk | 242 | 103 |  |
| 20 | Mondulkiri | 12 | 4 |  |
| 21 | Rattanakiri | 47 | 18 |  |
| 22 | Siem Reap | 20,150 | 8,876 |  |
| 23 | Stung Treng | 82 | 32 |  |
| 24 | Svay Rieng | 3,081 | 1,147 |  |
| 25 | Oddar Meanchey | 4,727 | 2,148 |  |
| **Total** | | **129,420** | **56,345** |  |

* **Battambang Provincial Police:** The Border Patrol Police Force of the 817th, 819th, 823rd, and 310th Border Guard Battalions patrolled their geographical border 69 times and found 801 illegal migrant workers (332 females, 46 minors). All of them were educated and allowed to return home.
* **Banteay Meanchey Provincial Police** prevented Cambodian nationals from illegal crossing into Thailand 11 times, in which 191 people (86 females) were found and educated before sending them to quarantine sites for follow-up medical check-ups.
* **Svay Rieng Provincial Police** worked 4 times to prevent 39 (13 females) Cambodian nationals from migrated into Vietnam illegally.
* **Rattanakiri Provincial Police:** The Border Patrol Police Force of the Border Guard Battalion patrolled its geographical border to prevent offenses and illegal crossings for 474 times (437 times along Cambodian-Vietnamese border and 37 times along Cambodian-Laos border 37).

#### **B.2.4 Preventive measures by professional management of suspected sex workers**

* General Commissariat of National Police
  + The Municipal and Provincial Police Commissariats conducted 409 surveillances on suspected sex business activities.

**Surveillance on Suspected Sex Business Activities**

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| Municipal – Provincial Police Commissariat | **​ 2020​** | | | | | | | | | | | |
| Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
| 31 times | 32 times | 47 times | 47 times | 30 times | 30 times | 25 times | 17 times | 90 times | 22 times | 18 times | 20 times |
| **Total** | **409** | | | | | | | | | |  |  |

* + Police Commissariats in Takeo, Mondulkiri, Svay Rieng, Koh Kong, Kep, Oddar Meanchey, Banteay Meanchey, Pursat, Kampong Chhnang, Kampong Speu, Kratie, Tboung Khmum, Kampong Thom, Prey Veng, Rattanakiri and Kampong Cham provinces took actions to prevent trafficking in persons and sexual exploitation in possible sex entertainment service targets by updating the statistical data and having them making contracts to prevent the procuring offense and disseminating the law on the suppression of trafficking in persons and sexual exploitation to business owners and employees working in massage and karaoke parlors, as shown in the table below:

***Updated List of Entertainment Services Receiving Education on Trafficking in Persons and Sexual Exploitation Prevention 2020***

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Details** | **Jan** | **Feb** | **Mar** | **Apr** | **May** | **Jun** | **Jul** | **Aug** | **Sep** | **Oct** | **Nov** | **Dec** |
| **# of Services** | 500 | 619 | 630 | NA | NA | 266 | 183 | 344 | 470 | 50 | 240 | 12 |
| **# of Persons** | 2,127 | 7,289 | 9,719 | NA | NA | 24,951 | 3,019 | 1,122 | 1,907 | 353 | 794 | 132 |
| **# of Females** | 1,068 | 5,372 | 6,073 | NA | NA | 12,715 | 1,771 | 838 | 1,022 | 169 | 266 | 116 |

#### **B.2.5 Prevention of trafficking in persons in the form of marriage between Cambodian and foreign nationals**

The Department of Anti-Human Trafficking and Juvenile Protection of the National Police (Law Enforcement Working Group) of the One Window Service Office in charge of marriages between Cambodian and foreign nationals received marriage applications and interviewed Cambodian and foreign nationals who had applied for legal marriages for a total of 1,131 pairs. The group also contacted 112 Cambodian women living with their husbands abroad, including 94 women in the Republic of Korea and 18 in China, to monitor suspected cases of trafficking in persons through marriage.

### **B.3 Protecting Children from The Worst Forms of Child Labor**

* **National Level:**
* The Ministry of Labor and Vocational Training conducted inspections in 8 factories, which had requested young workers for 8 times, including 89 young workers (53 females), to monitor the implementation of the safety guidelines for young workers of the factory and enterprise.
* **Sub-National Level:**
* **Siem Reap province:**
* The Provincial Police Commissariat and the Provincial Department of Labor and Vocational Training monitored, investigated, and inspected to collect statistics on children and laborers staying at brick kilns suspected of labor trafficking and child labor exploitation in Kralanh and Banteay Srei districts for 7 times in 08 places. As a result, no child labor was observed and child labor prevention message in the brick kiln was disseminated among them.
* Joint Working Group of the NCDD Secretariat:
* Temporarily shut down Daroma Organization (in order to investigate a child rape case in the center) and confiscated 13 children, including 8 girls, to keep them in a safe place.
* Estimated the situation of the families of 13 child victims, including 8 girls of illegal recruitment for exploitation and indecent assaults, in Sot Nikum, Kralanh, Svay Leu, and Angkor Chum districts in Siem Reap province and Trapeang Prasat district in Oddar Meanchey province.
* **Pour un Sourire d'Enfant (PSE):** Collaborated with local authorities to provide children and families with poor children with food, study materials, budgets, counseling, professional orientation, soft skills, moral education, and laws related to domestic violence prevention and the law on the suppression of trafficking in persons and sexual exploitation, for a total of 278 families.
* **Battambang province:** Provincial Department of Labor and Vocational Training monitored, investigated and inspected to collect statistics on children and workers living in 37 enterprises and 14 brick kilns; as a result, no child labor was observed.
* **Preah Sihanouk province:** In collaboration with M’Lop Tapang made regular contacts with a network of 1,227 people (motor-taxi and tricycles drivers, guesthouses, hotels, beach vendors, travel agencies and communities) to prevent child sex tourism.
* **Pailin province:** The Provincial Department of Labor and Vocational Training conducted work inspection in 80 establishments using labor force such as silos, casinos, brick kilns, and restaurants; as a result, no child labor was observed.
* **Svay Rieng province:** Collected data from handicrafts, factories, enterprises suspected of being involved in the exploitation of child labor for 20 times, equaling to 78 targets, with a total of 65,950 workers (1,454 females and 27 foreigners). As a result, no child labor was observed.
* **Rattanakiri province:** The Provincial Department of Labor and Vocational Training conducted 26 ordinary inspections and 14 special inspections to inspect the respect of labor laws and the use of child labor. As a result, the companies abode by the enterprise procedures and working conditions in a satisfactory manner.

### **B.4 Handling of Private Recruitment Agencies**

As a mechanism for managing Cambodian workers going abroad, the three main ministries concerned namely the Ministry of Labor and Vocational Training, the Ministry of Interior and the Ministry of Foreign Affairs and International Cooperation are responsible for safety, interests and respects for workers' rights during labor migration. In addition, the Royal Government issued Sub-Decree No. 190 dated 17 August 2011 on the Control of the Dispatching of Cambodian Workers abroad through Private Recruitment Agencies and 08 Prakas to Define the Role and Responsibilities of Stakeholders in recruiting, training and dispatching workers and mechanisms for conflict resolutions for migrant workers.

**The Ministry of Labor and Vocational Training** regularly updated the list the recruitment agencies and even widely disseminated it digitally (website and Facebook). Notably, the number of private recruitment agencies in 2020 was 126 and they focused on addressing the issues faced by the workers in the destination countries rather than recruiting them for dispatches, thanks to Covid-19 crisis.

* + The 126 agencies were organized into 1. The Association of Cambodian Recruitment Agencies (ACRA) and 2. Manpower Association of Cambodia (MAC) to facilitate the management and dissemination of various guidelines.
  + The Ministry had a meeting with 75 private recruitment agencies on the International Organization for Migration (IOM)'s IRIS Ethical Recruitment Guidelines, which focused primarily on refraining from being paid by workers during the recruitment and placement process for which this payment would be paid for by the employer.
  + In collaboration with the International Labor Organization (ILO), the ministry encouraged the recruitment agencies to develop an agency code of conduct to ensure the workers’ quality and safety during labor migration.
  + The Ministry has a database for the registration of agencies and workers recruited by the agencies and the employment status in the destination countries, where the agencies are required to provide regular reports to the Department of Employment and Manpower.
  + The Ministry established mechanisms for employment conflict resolution at the Provincial Departments of Employment and Labor. In 2020, the mechanism resolved 21 cases of conflicts between 400 workers and 20 companies. Of which, 14 cases were finalized, 4 cases were annulled, and 3 cases were still pending.
  + At the embassies of the host countries where many Cambodian workers have been staying and working, including the Kingdom of Thailand, the Republic of Korea, Japan and Malaysia, the Ministry of Labor and Vocational Training sent advisors attached to the embassy to be in charge of conflict solving for workers over there.

As such, the Ministry of Interior, composing of the General Department of Identification, the General Department of Immigration, the General Commissariat of the National Police (Department of Anti-Trafficking in Persons and Juvenile Protection, Central Department of Border), and the sub-national administration, is responsible for coordinating the provision of legal documents, monitoring the flow of laborers, and investigating any offense in workers’ dispatching networks.

The Ministry of Foreign Affairs and International Cooperation played a role of cooperating with the concerned countries in ensuring the safety, interests, and respects for the rights and dignity of workers who have been working in the host countries.

## **C. The Criminal Justice System Responding to Trafficking in Persons**

### **C.1 Law Enforcement**

#### **C.1.1 Suppression and Victim Rescues**

The following results of the crackdown on trafficking in persons and sexual exploitation were obtained from the Department of Anti-Trafficking in Persons and Juvenile Protection, the Anti-Cyber Crime Department, the Country Gendarmerie, and the Phnom Penh Municipal Police, Banteay Meanchey, Kampong Speu, Kampong Cham, Kampong Chhnang, Kandal, Koh Kong, Kratie, Mondulkiri, Preah Vihear, Prey Veng, Pursat, Svay Rieng, Rattanakiri, Siem Reap, Preah Sihanouk, Oddar Meanchey, Kampot, Stung Treng, and Tboung Khmum provinces.

The Department of Anti-Human Trafficking and Juvenile Protection, Municipal and Provincial Police Commissariats of the General Commissariat of the National Police, the Anti-Cyber Crime Department, and the Country Gendarmerie investigated and cracked down 155 cases out of 169 on trafficking in persons and sexual exploitation (14 cases decreased, equivalent to 8.28%, compared to 2019), of which 193 suspects out of 229 (30 females) were detained and sent to court. Among them, 12 suspects were minors, and 23 foreigners were of 8 nationalities (1 Israeli, 13 Chinese, 1 British, 4 Vietnamese, 1 American, 1 Swedish, 1 Russian and 1 Bangladeshi).

467 out of 456 victims were rescued, including: 130 victims were under 15 years of age, 39 under 15-17 years of age, and 298 aged 18 and over (98 of them were handed over to the Department of Social Affairs, and 369 were handed over to their families). These statistics were categorized as:

1. **Trafficking in Persons**

44 cases/38 cases (6 cases increased) were suppressed, and 55/61 suspects (17 females) were arrested, including 4 foreigners of 4 nationalities. 276/151 victims were rescued: 31 Under 15 years of age, 16 aged between 15-17, and 229 people aged 18 and over (30 people were handed over to the Department of Social Affairs, and 246 people were handed over to their families).

***Statistics of Trafficking in Persons***

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Offenses** | **Cases** | **Victims** | **Suspects** | **Foreigners** |
| - Illegal exports of minors and the like  - Illegal exports with a target  - Illegal selection for exploitation  - Illegal export for border crossing  - Targeted trafficking in persons  - Cross-border smuggling  - Receiving people with the goal of helping perpetrators  - Purchasing of child prostitution | 05  06  03  22  01  01  01  05 | 06  033  018  162  01  -37  00  09 | 05  05  05  29  01  01  02  06 | 1 Bangladeshi  1 Swedish  1 American  1 Israeli |
| **Total** | **44** | **276** | **55** | **4** |

1. **Sexual Exploitation**

​111 cases/131 cases (20 cases decreased) were cracked down, and 138/168 suspects (13 females) were detained, including 12 minors and 19 foreigners of 4 nationalities. 191/305 victims were rescued: 99 were under 15 years of age, 23 were between 15-17 years of age, and 69 were over 18 years of age (68 were handed over to Department of Social Affairs, and 123 were handed over to their families).

***Statistics of Sexual Exploitation***

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Offenses** | **Cases** | **Victims** | **Suspects** | **Foreigners** |
| - Procuring  - The aggravating circumstance of procuring  - Procuring (related to child prostitution)  - Offenses related to child prostitution  - Abduction, detention or confinement  - Provision of places for prostitution  - Pornographic pictures and materials  - Child pornographic pictures and materials  - Sex with a minor under 15  - Indecency against minors under 15 | 6  4  2  1  1  1  5  3  71  17 | 35  25  19  6  1  4  6  3  72  20 | 12  10  3  2  9  1  8  3  73  (12 Minors)  17 | 4 Chinese, 1 Russian  4 Vietnamese  9 Chinese  1 English |
| ***Total*** | ***111*** | ***191*** | ***138 (12 Minors)*** | ***19*** |

500

0

2019 2020

Suspects

Victims

Cases

Note: Detailed table of suppression of human trafficking and sexual exploitation (Annex 1)

### **C.2** **Judicial Affairs**

#### **C.2.1 Outcomes of Prosecution Action**

The statistics were obtained from the Judicial Affairs Working Group, which extracted the results from the Municipal-Provincial Courts of First Instance which had acted on criminal cases under the Law on the Suppression of Trafficking in Persons and Sexual Exploitation. Relevant articles of the Criminal Code used proceedings are shown in the following table:

#### **Actions by the Prosecution attached to the Capital-Provincial Court of First Instance:**

In total, there were 313 cases; 369 victims (260 females), including 153 minors (141 females); 552 charged persons (118 females), including 45 minors (2 females). 233 cases were submitted for investigation, 18 cases were retained without processing, 10 cases were submitted for trial, and 52 cases were being processed.

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Cases** | **Number of Victims** | | | | **Number of Perpetrators** | | | | **Types of Action** | | | |
| Adults | | Minors | | Adults | | Minors | | Submitted for investigation | Without processing | Submitted for trial | Processing |
| M | F | M | F | M | F | M | F |
| 312 | 97 | 119 | 12 | 141 | 391 | 116 | 43 | 2 | 233 | 18 | 10 | 52 |
| **Total** | **216** | | **153** | | **507** | | **45** | | **313 Cases** | | | |

#### **Actions Taken by the Investigating Judges of Capital-Provincial Courts of First Instance:**

There were a total of 348 cases; 547 victims (336 females), including 188 minors (158 females); 546 charged persons (119 females), including 35 minors (2 females); 322 were under detention (47 females), including 23 minors (1 female); 164 were out of detention (59 females and 5 minors); 148 cases were submitted for trial; 10 cases were dismissed; and 190 cases were being processed.

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Cases** | **Number of Victims** | | | | **Number of the Accused** | | | | **In Jail** | | | | **Out of Jail** | | | | **Types of Action** | | |
| Adults | | Minors | | Adults | | Minors | | Adults | | Minors | | Adults | | Minors | | *To be tried* | *Acquitted* | *Processing* |
| M | F | M | F | M | F | M | F | M | F | M | F | M | F | M | F |
| **348** | 181 | 178 | 30 | 158 | 394 | 117 | 33 | 2 | 253 | 46 | 22 | 01 | 100 | 59 | 5 | 0 | 148 | 10 | 190 |
| **Total** | **359** | | **188** | | **511** | | **35** | | **299** | | **23** | | **164** | | | | **348** | | |

#### **3. Stage of Trial Judges of the Capital -Provincial Court of First Instance:**

There were a total of 355 cases; 493 victims (299 females), of whom 180 were minors (155 females); 516 accused in total (150 females); and the type of actions taken were: 8 cases of suspended sentence, 4 cases of fine, 21 were acquitted, 192 cases of deferred prosecution without processing, 234 cases of sentence to imprisonment, 206 were released on bail, and 163 cases were being processed.

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **# of Cases** | **Number of Victims** | | | | **Number of Accused** | |  | **Types of Action** | | | | | | |
| Adults | | Minors | | Suspended | Fined | Acquitted | deferred prosecution | Processed | Sentence to Imprisonment | | Processing |
| In Jail | Bail |
| M | F | M | F | M | F |
| **355** | 169 | 144 | 25 | 155 | 366 | 150 | **08** | **04** | **21** | **0** | **192** | **234** | **206** | **163** |
| **Total** | **313** | | **180** | | **516** | |

**235**

600

400

200

0

**2019 2020**

Cases

Indictees

Victims

## **D. Victim Protection and Provision of Support Services**

### **D.1 Receiving and Interviewing Returning Workers at Ports of Entrance (Land and Air) to Identify Potential Victims, and Receiving of Bodies**

#### **D.1.1 Receiving and Interviewing Returning Workers**

* **The Ministry of Foreign Affairs and International Cooperation**, through its overseas representatives, rescued, supported and facilitated the repatriation of 10,574 Cambodian nationals (4,275 females) who were primarily identified as victims and made preliminary concluded as cases of illegal staying and working or suspected of being victims of trafficking in persons. Among them, 10,406 workers (4,147 females) were illegal workers from Thailand. Only 220 workers were conducted in collaboration with NGOs. The following is a list of workers who were rescued, supported and facilitated by the Ministry of Foreign Affairs and International Cooperation:

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Nº** | **Destination** | **Motives of Returning** | **Total** | **Females** |
| 1 | Malaysia | Illegal workers | 54 | 16 |
| 2 | China | Suspected trafficking and cheated by brokers | 82 | 82 |
| 3 | Singapore | Unable to cope with workload | 02 | 02 |
| 4 | Vietnam | Illegal border crossing | 25 | 25 |
| 5 | Thailand | Illegal workers | 10,406 | 4,147 |
| 6 | Laos | Illegal border crossing | 02 | 02 |
| 7 | Indonesia | Illegal border crossing | 03 | 01 |
| **Total** | | | **10,574** | **4,275** |

* **The Ministry of Social Affairs, Veterans and Youth Rehabilitation** and the Capital-Provincial Departments of Social Affairs, in collaboration with partner organizations, received migrant workers, suspected victims of trafficking, and persons at risk returning through the border:
  + From the overseas authorities: 220 people (25 males, 184 females, 4 boys, and 7 girls). Among them 152 people returned via Phnom Penh International Airport, 2 via Sihanouk Ville Airport, 38 via Poipet International Checkpoint, and 28 via Bavet International Checkpoint. Of 220 people, 11 from Malaysia, 3 from Indonesia, 139 from China, 28 from Vietnam, 38 from Thailand and 1 from Singapore. Of these, 54 were labor exploited, 113 were forced married/against their wills, 3 were sex trafficked, and 50 were at risk.
  + From judicial police: A total of 39 persons (1 female), including 16 Bangladeshis (males), 22 Nepalese (males), 1 Chinese (female), who were found to be cases of labor exploitation and were handed over to partner organizations for further action.
  + Received a total of 63,793 workers (31,733 males, 25,580 females, 3,318 boys, and 3,162 girls) repatriated by Thai authorities at O ​​Bei Choan and Poipet International Checkpoint. 106 of them (9 males, 27 females, 49 boys, and 21 girls) were preliminarily identified as suspected victims of trafficking in persons and were handed over to partner organizations (Samaritan’s Purse, IJM and Hope and Justice Organizations) for follow-up actions before repatriating them to their home.
* **Capital and Provincial Police Commissariats:**

For 507 times, 5 Capital and Provincial Police Commissariats received and interviewed 7,286 Cambodian workers (2,744 females and 687 minors) repatriated by foreign authorities through the Cambodian-Thai and Cambodian-Vietnamese international border crossings as of the following:

* + Banteay Meanchey 275 times 4,240 (1,420 females)

490 Minors

* + Battambang 93 times 1,863 (814 females)

122 Minors

* + Pailin 20 times 786 (364 females)

29 Minors

* + Koh Kong 111 times 322 (99 females)

08 Minor

* + Svay Rieng 08 times 75 (47 females)

38 Minors

In this regard, the competent officers educated and instructed on the services and procedures for legal migration and sent them back to their home.

#### **D.1.2 Receiving of Returned Bodies**

* **The Cambodian-Thai Border Liaison Office of the Cambodian-Thai General Border Committee** received 58 bodies (12 females) of Cambodian nationals, who died of diseases and accidents, from Thailand through Poipet border crossing.
* Battambang Provincial Police: received the 41 bodies (9 females) of Cambodian nationals, who died of various diseases and accidents in Thailand and were brought in by their families through the Doung International border crossing.

### **D.2 Provision of Services and Rehabilitation of Trafficking in Persons Victims**

In 2020, NCCT (and Municipal/Provincial Committees for Counter-Trafficking (M/PCCT) collaborated with relevant and partner organizations, and provided legal services to victims of trafficking in persons by preparing claims of compensation for 65 victims with the total amount of US$524,476 (five hundred twenty-four thousand and four hundred seventy-six US dollars) of compensation received. The partner organizations that collaborated to support and provide legal services are as follows:

- Chab Dai Coalition: 39 victims obtained a court ruling of an award of compensation of US$144,250 (one hundred fourty-four thousand and two hundred-fifty US dollars).

- Action pour Les Enfants (APLE): 22 victims obtained compensation of US$9,000 (nine thousand US dollars).

- IJM: one victim in a fishing boat case in Thailand received compensation of US$355,226 (three hundred fifty-five thousand and two hundred twenty-six US dollars).

- Hope for Justice: three victims received compensation of US$16,000 (sixteen thousand US dollars).

NCCT, with the Ministry of Social Affairs, Veterans and Youth Rehabilitation, coordinated and supported the Technical Working Group-Victim Protection, in collaboration with relevant partner organizations, to provide legal service support for 59 victims. Further, legal and psycho-social services were given to 90 victims by APLE; 33 by IJM; 4 children by CPU; 6 girls by A21 Foundation; 14 girls by AIM; 39 (6 male) victims by Chab Dai Coalition; and 1 child by CWCC.

* **Ministry of Social Affairs, Veterans and Youth Rehabilitation (MoSVY)**

**-** Victim Protection Team and Municipal-Provincial Departments of Social Affairs, in collaboration with partner organizations, sent for a total of 371 (76 females, 44 boys, and 226 girls) victims and persons at risk of trafficking in persons to receive accommodation and rehabilitation services. Of this number, 78 persons were sent by the Provincial Departments of Social Affairs, and 293 by partner organizations (72 cases of sex trade, 168 cases of sexual abuse, 85 cases of labor exploitation, and 28 cases of persons at risk).

- **MoSVY** cooperated with UNICEF and 9 other partner organizations (1. Mith Samlanh – Friends, 2. My Safety, 3. Mental Health, 4. M’lop Tapang, 5. Cambodian Children's Trust, 6. Happy Kids, 7. Cambodia’s Future Foundation, 8. Damnok Toek, and 9. Kalyan Mith) to implement the Partnership Program for Child Protection, and provided protection and emergency services to a total of 1,428 children.

### **D.3 The Integration of Victims and Persons at Risk**

* MoSVY and the Municipal-Provincial Departments of Social Affairs, in collaboration with local authorities and partner organizations, integrated 104 (67 females, 24 boys, and 10 girls) victims and persons at risk of trafficking in persons and sexual exploitation into the community. Of these, 15 were integrated by the Municipal Department, 44 by the Provincial Departments, and 45 by partner organizations *(18 cases were forced marriages/against their will, 42 were labor exploited, and 42 were sexually abused).*

# **III. Capacity Enhancement and Coordination**

## **A. Training and Workshops**

### **A.1 Training**

#### **A.1.1 Domestic Training**

The NCCT General Secretariat and Sub-National NCCT in collaboration with line ministries, institutions and partner organizations hosted 278 training courses, which were attended by 12,603 participants, including 3,768 females, to strengthen the capacity of trainers of trainees, law enforcement officers, members of the National and Sub-nation NCCT, as shown in the table below:

**List of Training**

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| Ministries and institutions collaborated with partner organizations such as the ILO, the Legal Support for Children and Women (LSCW), the Terre Des Hommes, Chap Dai Coalition, the Child Fund, and APLE Cambodia, World Relief Cambodia, Winrock, Banteay Srei, Cambodian Women’s Crisis Center (CWCC), IOM, and A21 Foundation, opened training courses with both theories and practices on:  - Prevention of trafficking in persons, sexual abuse, sexual exploitation and violence against women and children, labor exploitation, safe migration and identification of victims, for dissemination to the people throughout the country.  - Migration and gender equality to village/commune/Sangkat authorities, Capital and provinces.  - Health care for children affected by violence and abuse, for teachers and staff of the Department of Health, and Community First Psychological Aid to victims of trafficking in persons and persons at risk in the municipality and provinces.  - Key capital skills in finding jobs and preventing trafficking in persons.  - Laws and regulations for tour operators, investors, mainstreaming and dissemination the participation in the prevention of trafficking in women and children, exploitation of labor, and sex tourism, for the Department of Tourism.  - International systems for fair recruitment  - Strengthening the capacity of private recruitment agencies for ethical recruitment  - Topics related to cyber security and prevention of online child sexual exploitation. | | | | |
| **Nº** | **Training by National and Sub-National Levels ​** | **# of Training** | **Total Participants** | **Females** |
| 1 | Ministry of Labor and Vocational Training | 44 | 1,096 | 99 |
| 2 | Ministry of Education, Youth, and Sports | 39 | 1,287 | 00 |
| 3 | Ministry of Women’s Affairs | 14 | 788 | 565 |
| 4 | Department of Anti-Trafficking in Persons and Juvenile Protection of the General Commissariat of National Police | 04 | 110 | 10 |
| 5 | Tboung Khmum | 01 | 30 | 00 |
| 6 | Svay Rieng | 07 | 730 | 478 |
| 7 | Koh Kong | 01 | 24 | 10 |
| 8 | Kampong Chhnang | 08 | 209 | 142 |
| 9 | Kampong Thom | 09 | 523 | 35 |
| 10 | Siem Reap | 21 | 1,735 | 546 |
| 11 | Preah Sihanouk | 04 | 244 | 77 |
| 12 | ​Kampot | 08 | 302 | 96 |
| 13 | Kep | 03 | 170 | 140 |
| 14 | Prey Veng | 01 | 20 | 11 |
| 15 | Kratie | 03 | 120 | 41 |
| 16 | Kampong Cham | 18 | 933 | 317 |
| 17 | Pailin | 02 | 106 | 37 |
| 18 | Battambang | 01 | 90 | 0 |
| 19 | Preah Vihear | 02 | 57 | 17 |
| **Total** | | **190** | **9,165** | **3,073** |
| **Nº** | **Training by Organizations** | **# of Training** | **Total Participants** | **Females** |
| 1 | APLE ​Cambodia | 18 | 398 | 170 |
| 2 | Chab Dai Coalition | 8 | 435 | 171 |
| 3 | Child Fund Cambodia | 1 | 77 | 28 |
| 4 | CARITAS | 61 | 3,119 | 778 |
|  | **Total** | **88** | **4,029** | **1,147** |
|  | **Grand Total** | **228** | **12,603** | **3,768** |

At the same time, the Royal Academy of Judicial Professions collaborated with IJM to revise the Manual on ASEAN Skills Program on Trafficking in Persons for Prosecutors – Investigating Judges of the Kingdom of Cambodia and printed, for a second time, 500 copies for the Royal Academy of Professions. The Royal Academy of Professions is also working with IJM to develop a case study manual complementing the Manual on ASEAN Skills Program on Trafficking in Persons for Prosecutors – Investigating Judges of the Kingdom of Cambodia, in particular trainers for training the next batch of judicial students.

### **A.2 Workshops**

#### **A.2.1 Domestic Workshops**

The NCCT, Inter-Ministries, Institutions, and partner organizations collaborated and organized 125 workshops on the prevention, safe migration, and the fight against trafficking in persons and the exploitation of sex, especially of women and children across the country. The workshops were participated by 6,416 participants (395 females). In that, the NCCT hosted 7 times, the Ministry of Social Affairs, Veterans and Youth Rehabilitation 05 times, the Ministry of Education, Youth and Sports 05 times, the Ministry of Labor and Vocational Training 99 times and the Municipal-Provincial Secretariats and partner organizations 09 times. (Appendix 2)

#### **A.2.2 Overseas Workshops**

**Ministry of Social Affairs, Veterans and Youth Rehabilitation:** Participated in a regional workshop on “Guidelines and procedures to address the needs of victims of trafficking in persons” in Bangkok, Thailand.

## **B. Conferences, Meetings, Visits, and Work-Related Discussions**

### **B.1 Domestic and Overseas Conferences and Meetings**

* **Domestic Meetings**

The NCCT, Inter-Ministries, Institutions, and partner organizations collaborated and organized 476 meetings on the prevention, safe migration, and the fight against trafficking in persons and the exploitation of sex, especially of women and children across the country. The workshops were participated by 15,097 participants (7,561 females). In that, the NCCT hosted 73 times, the Ministry of Social Affairs, Veterans and Youth Rehabilitation 14 times, the Ministry of Education, Youth and Sports 03 times, the Ministry of Labor and Vocational Training 01 time, the Ministry of Cults and Religions 01 time, the Ministry of Women's Affairs 04 times, the Ministry of Information 01 time, and Municipal-Provincial Secretariat 379 times (Appendix 3)

* **Overseas Meetings**
* **Ministry of Labor and Vocational Training organized meetings for:**
* The 26th ASEAN Labor Ministers Meeting (26th ALMM) and the 11th ASEAN + 3 Labor Ministers Meeting (People's Republic of China, Japan, and the Republic of Korea) under the theme “Promoting ASEAN Workforce for Competitiveness, Resilience, and Flexibility for Future of Work”, conducted virtually. The meeting approved a number of key documents, including: 1. Updated Action Plan (2018-2025) of the ASEAN Consensus on the Protection and Promotion of the Rights of Migrant Workers, 2. ASEAN Roadmap for the Elimination of the Worst Forms of Child Labor by 2025, 3. ASEAN Guidelines on Gender Mainstreaming into Labor and Employment Policy towards Decent Work for All, and 4. ASEAN Guidelines on the Return and Effective Reintegration of Migrant Workers.
* Cambodian-Thai Labor Ministers on the Implementation of the Memorandum of Understanding on Labor Cooperation and the Agreement on the Use of Workforce during the Covid-19 Outbreak, conducted virtually. The meeting focused on: 1. Extension of two-year employment contract for workers sent through a memorandum of understanding and termination of a four-year employment contract from November 1, 2020 until Covid-19 could be contained; 2. Sending and accepting Cambodian workers to work seasonally in the provinces along Cambodian-Thai border; 3. Renewal of travel documents (TD) of Cambodian workers working abroad to Cambodian workers residing and working in Thailand whose their four-year employment contract was terminated; and 4. Sending and accepting new Cambodian workers to work in Thailand through a Memorandum of Understanding during the Covid-19 outbreak.
* The NCCT General Secretariat: Her Excellency Major General Ron Serey Leakena, NCCT Deputy Secretary General, attended a meeting on Repatriation and Reintegration (TEG-RR) co-hosted by Australian-Sri Lankan Bali Process Technical Experts Working Groups in Colombo, Sri Lanka.

### **B.2 Working Discussions**

* **National Level:**
* **NCCT:**
  + Her Excellency Chou Bun Eng, Secretary of State of the Ministry of Interior and NCCT Permanent Deputy Chairman of the NEC:
* Had a meeting with the Adviser to the Office of the United Nations High Commissioner for Human Rights in Cambodia, focusing on cooperation with Cambodia on gender and women's rights throughout the whole year.
* Had a meeting with CARE representatives at the NCCT General Secretariat on a research project on Safe migration for the citizens.
* Had a meeting with and shared work experience between the NCCT and IJM Cambodia representatives, at the NCCT General Secretariat.
* Had a meeting with Mr. B. Subba Rao, Second Secretary and Representative of the Embassy of India to Cambodia on the MOU (Cambodia-India), at the meeting hall of the NCCT General Secretariat.
* And led a delegation from Laos, Myanmar, Vietnam and IOM to pay a courtesy call on Samdech Kralahom Sar Kheng, Deputy Prime Minister, Minister of Interior and NCCT Chairman and reported on the results of Regional Coordinating Workshop held two days earlier on “Safe Migration of Dispatching Countries” (Cambodia, Laos, Myanmar, and Vietnam), at the Ministry of Interior Cabinet.
* Met with AIM President and staff and received some milled rice and other equipment to be used and for supply at the return centers for workers returning from abroad, especially during the campaign to prevent Covid-19, at the NCCT General Secretariat meeting hall.
* Met with US Embassy and USAID representatives, at the NCCT meeting hall, on the possibility of US support in enhancing Cambodia's efforts in response to recouping and promoting the classification rank of fighting against trafficking in persons in the years to come in Cambodia.
* Met with Chab Dai Coalition, at the NCCT meeting hall, to discuss about organizing the workshop.
* Met with IOM to monitor and follow up the action plan for the implementation of joint projects between the Royal Government of Cambodia and the UN in Kamrieng district of Battambang province and Malai district of Banteay Meanchey province.
* Met with a representative of the United Nations Population Fund on Migration, Trafficking in Persons and Population Health in Siem Pang district, Stung Treng province.
* Discussed Global Compact for Migration (GCM) between the leadership of the NCCT Secretariat and the IOM President.
* Met online with representatives of organizations with missions in the ASEAN Community and the leadership of the NCCT General Secretariat on the protection and identification of victims of trafficking in persons and the provision of appropriate services. The meeting was headed and presented by Her Excellency NCCT Permanent Vice President as the Cambodian representative with Her Excellency NCCT Secretary General’s participation Winrock International’s representative, His Excellency Deputy Secretary General, and Chairman and Vice Chairman of the Assistance Groups for Migration Victims, Prevention, and National and International Cooperation.
* **NCCT General Secretariat:**
  + H.E MD. Lt. Gen. Ponn Samkhan, NCCT Secretary General, met with a group of researchers from Pannasastra University of Cambodia on a study on child sexual exploitation in Cambodia.
* **Sub-National Level:**
* **Kep province:** Brigadier General Ben Dara, Provincial Police Commissioner, led his team consisting of Deputy Commissioner for Criminal Section, Anti-Trafficking in Persons and Juvenile Protection Section and the Chiefs of expertise bureaus to meet with a child protection organization led by Mr. Mike Smith, Director of Investigation of Child Protection Unit (CPU) at the Kep Provincial Police meeting hall.
* **Kendal province:** Her Excellency Deputy Governor and Permanent Vice President of the Provincial CCT met with 1. Representatives of APLE Cambodia on Promoting awareness and implementing the national action plan on protection, prevention and response to child sexual abuse and exploitation, and 2. Representatives of organizations helping women in crisis on the Implementation of safe migration projects and alleviation of trafficking in persons which focused on forms of exploitation of women so that they were able to migrate safely and receive appropriate services.
* **Kampong Cham province:** 1. Her Excellency Pang Dany, Deputy Governor and President of Provincial CCT Secretariat, met with LSCW, focusing on workers working on fishing boats in Thailand, and 2. The Provincial Department of Labor and Vocational Training met with representatives of ILO to discuss the challenges of repatriated workers and the management of local labor statistics.

### **B.3 Formal Visits**

* **NCCT Secretariat**
  + Her Excellency Lt. Gen. Ponn Samkhan of the NCCT General Secretariat conducted a study tour “Global Leadership” in YAMAGUEHI and SEMONOSEKI cities, Japan, where 36 female participants joined.

### **B.4 Coordination Work**

Five hundred and thirty (530) meetings on the fight against trafficking in persons were organized and coordinated throughout the country, with a total of 12,640 participants (505 women), including 150 meetings by the NCCT, 71 by the Ministry of Social Affairs, Veterans and Youth Rehabilitation, 14 by The Ministry of Education, Youth and Sports, 9 by the Ministry of Labor and Vocational Training, 2 by the Ministry of Post and Telecommunications, 4 by the Ministry of Information 4 times, and 280 by the Municipal-Provincial Secretariat ***(Appendix 4)***.

# **IV. Conclusion and Assessment**

## **A. Strengths**

Through concerted efforts in the fight against trafficking in persons, NCCT achieved remarkable successes as follows:

* + With support from the Royal Government, tackling of trafficking in persons has been defined as an important task that must be addressed and given priority to find solutions at both the national and sub-national levels as well as at the international level.
  + As the Head of the RGC, Samdech Akka Moha Sena Padei Techo **Hun Sen**, Prime Minister of the Kingdom of Cambodia, has recommended 4 points and 6 measures to Samdech Krala Hom **Sar Kheng**, Deputy Prime Minister and Minister of Interior and NCCT Chairman. Those points and measures are good guiding light for the NCCT and all its components to be used as a mechanism in the fight against trafficking in persons.
  + We have law on the suppression of trafficking in persons and sexual exploitation, the Criminal Code, the Criminal Procedure Code, and many other legal instruments to be utilized as a basis for enforcement against any possible crime.
  + We have signed extradition treaties, conventions, memoranda of understanding, agreements, and other legal instruments with neighboring countries, in the region and beyond in the field of combating trafficking in persons, prostitution, sexual abuse, trafficking in women and children, ... etc.
  + We have national and sub-national mechanisms that are the core force in carrying out the required work. Also, the ministries, institutions, units, national and international stakeholders, organizations, and private sector are all actively involved in the fight against trafficking in persons and against inactivation in the Cambodian society.
  + Mobilization and support from national and international organizations, the private sector, and the budget of ministries, institutions and units for the implementation of counter-trafficking in person activities.

## **B. Gaps and Challenges**

In spite of our efforts, we see some remaining challenges, such as:

* + Ministries, institutions, national and sub-national units are a mechanism for cooperation and cooperation, but some of them still do not know how to cooperate and divide responsibilities systematically.
  + Reporting remains slow; most of the reports have not been refined to reflect key achievements in counter-trafficking in persons activities.
  + Some of our officials still do not understand exactly what kind of work is related to trafficking in persons, so sometimes we lack collaborators.

## **C. Requests**

* + Request all ministries, institutions, units, national and international stakeholders, and partner organizations to pay attention to the relationship, cooperation and solidarity by working systematically in conforming to their respective skills.?
  + Request all ministries, institutions, units, and stakeholders to provide regular, sufficient and timely reports of the inter-professional working group’s monthly meetings in each sector in order for work effectiveness.
  + Request PCCT Secretariats to provide regular, sufficient, and timely monthly, quarterly, six-monthly and annual reports.
  + Conduct training courses for officials at both the national and sub-national levels so that they will have an understanding of trafficking in persons-related work in their respective fields.
  + Conduct skill training for both national and sub-national officials so that they will have a good understanding of reporting and will have technical skills in writing reports that reflect comprehensively key activities and achievements in fight against trafficking in persons.
  + Request ministries, institutions, and units at both national and sub-national levels to pay attention to implementation of Decision on the Appointment of the Composition of the Counter-trafficking Working Group, which was decided by the NCCT Chairman.

## **D. Conclusion**

Follow-up and inspection were conducted:

* + We have the support and attention from the NCCT and the RGC. Equipped with good policy, high commitment, strong will, solidarity, good operational cooperation, we will achieve satisfactory results and alleviate inactivation in the society.
  + Day by day, our officers become more knowledgeable, more skilled, more experienced, more deeply engaged in national and international relations, making us more aware of the gaps in the work and see the need for both human and material resources and the compilation of legal instruments to facilitate and enable more effective and progressive counter-trafficking work.
  + If we have a good action, implementation and strategic plan, we will have a better budget planning for the implementation of counter-trafficking work.
  + If the people who are the services recipients are more aware of trafficking in persons, careful and not to be deluded by the opportunists, and cooperative with the services providers of ministries, institutions, national and international stakeholders, organizations, and the private sector, then the fight against trafficking in persons will absolutely be more successful in the Cambodian society.

# **V. Direction for 2021**

In order to improve the shortcomings and strengthen the effectiveness of the implementation of the Four Strategies to combat trafficking in persons and how to work better, the NCCT has set out the following objectives:

## **A. Legal Affairs, Policy, and Cooperation**

A.1 Support and cooperate with the Ministry of Justice, the Ministry of Interior, and the Ministry of Women's Affairs to continue consulting and reviewing the content of the Draft Law on Surrogacy.

A.3 Strengthen the criminal justice system, especially mutual legal assistance in the criminal field with relevant countries.

A.4 Continue to strengthen and promote the implementation of the Memorandum of Understanding on the existing standard operating procedures with relevant countries and partners.

A.5 Get ready to sign the standard operating procedures for Bilateral Cooperation on Law Enforcement between the Royal Government of the Kingdom of Cambodia and the Royal Government of the Kingdom of Thailand.

A.6 Get ready to officially announce the promulgation of the National Policy on Migrant Health of the Ministry of Health.

A.7 Organize national consultation meetings to establish legal instruments for the protection of the rights, safety, interests and dignity of migrant workers in the marine fisheries sector.

A.8 Get ready for the four-nation meeting of Cambodia, Laos, Vietnam and Myanmar on strengthening of cooperation in the prevention and control of illegal workforce exportation, especially women and children, as well as infants.

A.9 Get ready to continue signing MOUs and cooperation agreements with relevant partners.

## **B. Prevention**

B.1 Collaborate with APLE Cambodia to organize a campaign on “Supporting the International Day for Cyber ​​Security and Promoting Morality for Social Safety”.

B.2 Get ready to officially launch the textbook on "Prevention of Trafficking in Person and Teaching Methodology” for inclusion in the primary and secondary education curriculum.

B.3 The Ministry of Education, Youth and Sports, in collaboration with relevant ministries, institutions and partners publishes textbooks on “Prevention of Trafficking in Persons and Teaching Methodology” and launches training courses for national trainers, regional pedagogical trainers, and trainers for primary, secondary, and high schools across the country.

B.4 Collaborate with partner organizations to organize consultative workshops to seek measures to prevent all forms of child abuse.

B.5 The NCCT General Secretariat of the NEC cooperates with the National Employment Agency (NEA) to promote and expand the dissemination of employment opportunities to communities, especially communities at risk, including returning migrant workers.

B.6 Collaborate with sub-national administrations to establish simplified procedures for communication and access to consultation of the National Employment Agency and relevant ministries and agencies on employment options and other technical training for groups at risk, especially migrant workers returning from abroad.

B.7 Continue to promote the management and inspection of private recruitment agencies to ensure the implementation of policies and laws related to the role and responsibilities of agencies in protecting safety and facilitating labor migration.

B.8 Continue to organize the Counter-Trafficking in Persons National Day on December 12 and the National Interfaith Forum in Cambodia to Combat Trafficking in Persons.

B.9 Continue to work with the United Nations bodies (IOM, WHO, UNFPA, UNICEF) and other partners to develop programs to respond to the impact on the health and well-being of migrant workers and their families in the context of the Covid-19 outbreak and other disasters.

B.10 Continue to actively participate in the implementation of the RGC's policy on Safe Villages-Communes-Sangkats, disseminate information on the prevention and transmission of Covid-19 and its effects, and monitor the implementation of the RGC’s policies at the sub-national level.

B.11 Continue to promote the dissemination of laws and policies and expansion of education in all forms to promote wider awareness of all forms of trafficking in persons, connection between migration and trafficking in persons, and other crime-related offenses, to the people, in particular youth in and out of school and other people at risk.

B.12 Increase inspections, especially inspections without prior notice, to identify exploitation acts and to take measures in high-risk areas such as factories, enterprises, brick kilns, farms, guesthouses, hotels, entertainment venues and so.

B.13 Increase inspections, especially inspections without prior notice, to private recruitment agencies.

B.14 Improve the management of recruitment agencies, the implementation of agency ethics, and reduced fee collection from workers incurred within migrant workers’ recruiting process.

B.15 Continue planning the implementation of GCM priorities and ASEAN conventions.

## **C. Law Enforcement and Criminal Justice**

C.1 Continue to strengthen the capacity of law enforcement officers and front-line officers in the fight against trafficking in persons.

C.2 Continue to investigate, search, crack down, and punish related to trafficking in persons-related offenses.

C.3 Continue to strengthen cooperation between judicial police officers and prosecutors in carrying out investigative procedures and evidence gathering to press charge against trafficking in persons perpetrators.

C.4 Continue to strengthen cooperation with relevant countries to promote law enforcement and criminal justice in the suppression of transnational trafficking in persons.

C.5 Promote the implementation of mutual legal assistance procedures in the criminal field.

## **D. Victim Protection**

D.1 Strengthen the worker data management system in the migration cycle to serve as a basis for formulating policies and measures for the management of migration flows, in particular for the provision of services to workers repatriated by foreign authorities and workers returning from their destination countries through main border crossings.

D.2 Collaborate with Caritas Switzerland and Battambang Provincial Administration to build and operate a worker receiving center in Kamrieng district.

D.3 Establish a mechanism for receiving and managing and operating the Kamrieng Receiving Center in Battambang province with the cooperation of line ministries, institutions, departments and partner organizations in providing services.

D.4 Organize national workshops on the protection of children in migration from trafficking in persons and abuse.

D.5 The Ministry of Social Affairs, Veterans and Youth Rehabilitation continues to organize training courses on:

* + Policy and Minimum Standards on the Protection of the Rights of Victims of Trafficking in Persons.
  + Guidelines on the formalities and procedures for the initial identification of victims of trafficking in persons in order to provide appropriate services to frontline officials.
  + Case management program for implementing officers and stakeholders in all 25 municipal and provinces.

D.6 Update the Circular on the Handover of Victims of Trafficking in Persons (SOPs) between the Kingdom of Cambodia and the Socialist Republic of Vietnam

D.7 Continue cooperation with:

* + Ministry of Justice to arrange for social affairs officials to participate in the judiciary system at the Municipal and Provincial Court of First Instance.
  + The Ministry of Health in assisting victims of trafficking in persons so that they receive free medical check-ups and treatment at public health centers and hospitals.
  + Overseas embassies and consulates (through the Ministry of Foreign Affairs) to assist victims and facilitate the speedy and safe repatriation process to Cambodia.
  + Ministries, institutions, and partner organizations working to combat trafficking in persons.
  + Sub-national officials in the process of finding, estimating the number of families, monitoring the integration and closing the cases of victims.
  + The Thai side for the construction of a victim rehabilitation center in Poipet, Banteay Meanchey province.

D.8 Continue to inspect the centers of the organizations signing an agreement with the Ministry of Social Affairs, Veterans and Youth Rehabilitation.

D.9 Examine the possibility of establishing a state-owned victim rehabilitation center.

D.10 Support the Ministry of Foreign Affairs and International Cooperation in training relevant officials in the representative offices of the Kingdom of Cambodia in the destination countries on guidelines and procedures for the preliminary identification of victims of trafficking in order to provide appropriate services.

D.11 Develop risk assessment tools and lessons learned from “Implementing the Preliminary Identification Procedures for Victims of Trafficking in order to Provide Appropriate Services” in trained provinces.

D.12 Establish mechanisms to monitor and evaluate the provision of services to victims of trafficking in centers and communities.

## **E. Capacity Strengthening and Monitoring**

E.1 Strengthen the relevant professional capacity of sub-national implementation officers on the Secretariat workload, reporting, planning and evaluation.

E.2 Conduct mid-term estimate and evaluation of the implementation of the five-year National Strategic Plan (2019-2023) on combating trafficking in persons.

E.3 The NCCT General Secretariat supports and cooperates with the Ministry of Justice, the General Commissariat of the National Police, the Ministry of Interior, the Ministry of Social Affairs, Veterans and Youth Rehabilitation to develop national data collection mechanisms related to trafficking in persons, especially data on law enforcement, prosecution ,and victim protection work in a consistent manner.

E.4 Support and strengthen the professional capacity related to management in all areas for professional officers in the working groups and the CCT Municipal-Provincial Secretariat to strengthen the fight against trafficking in persons.

E.5 Continue to make decisions to adjust the composition of the inter-ministerial, institutional and municipal-provincial capital committee working groups.

E.6 Establish a system for collecting, compiling and distributing data in key areas.

Phnom Penh, .... .............2021

**NCCT Permanent Vice-Chair**​

CC:

- Cabinet of Samdech Techo Prime Minister

- Cabinet of Samdech Kralahom Deputy Prime Minister, Minister of Interior and Chair of NCCT

**“For reporting”**

- Excellencies Heads of Inter-Ministerial Technical Working Groups

- NCCT Members

- NCCT General Secretariat

**“For information”**

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